

**DRAFT**

Virginia Board of Nursing  
Licensure Committee  
November 1, 2010

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**TIME AND PLACE:** The Licensure Committee of the Board of Nursing was called to order at 1:00 p.m. on November 1, 2010 in Board Room 1, Department of Health Professions, 9960 Mayland Drive, Suite 201, Henrico, Virginia.

**BOARD MEMBERS PRESENT:** Joyce A. Hahn, PhD., APRN, NEA-BC (Chair)  
John M. Horn, L.P.N.  
Peregrin C. Francisco, R.N., M.S.A.

**STAFF PRESENT:** Jay P. Douglas, R.N., M.S.M., C.S.A.C., Executive Director  
Elaine Yeatts, Senior Policy Analyst

**OTHERS PRESENT:** Howard M. Casway, Senior Assistant Attorney General

**CALL TO ORDER:** Dr. Hahn called the meeting to order and Ms. Douglas reviewed the purpose and charge for the Committee:

Consideration of Petition for Rulemaking submitted by Excelsior College; the Board denied Excelsior's Petition for Rulemaking at its September 14, 2010 meeting and moved to convene a Licensure Committee of the Board to research and consider alternative methods of licensure for individuals who have graduated from a registered nursing program outside Virginia that does not include the requisite 500 hours of supervised clinical experience.

**DISCUSSION:** Ms. Douglas acknowledged the release of the Institute of Medicine (IOM) Future of Nursing report on October 5, 2010 and the implications to the Boards future decision making.

Ms. Douglas then reported on the October 20, 2010 meeting between key Excelsior College staff, Dr. Reynolds-Cane, Mr. Owens, Dr. Selig and Ms. Douglas. A cooperative dialogue related to the Excelsior model of nursing education and future considerations for nursing education was discussed.

Ms. Douglas further informed the Committee that Excelsior College has invited Board members and staff to visit the program.

The Committee reviewed a report of registered nurse licensure application history since changes in Board of Nursing regulations effective April 2008. This report indicates that the Board has received applications for licensure by exam from graduates of five

nursing education programs that do not meet the 500 hour supervised clinical practice requirement.

The Committee discussed materials provided by Excelsior College regarding their model of education, accreditation status, 37 states that licensure Excelsior College graduates and profile of students admitted.

Dr. Hahn acknowledged that the IOM report recommends a transformation of nursing education and that the Board will need to be futuristic in the development of regulations related to licensure and delivery of nursing education. Dr. Hahn will be attending the November 30 and December 1, 2010 meeting of the IOM which will address the implement plan of the IOM report.

The Committee discussed the following:

- The Boards previous decision to require a minimum number of clinical hours
- The implications of any changes to this requirement
- New graduates readiness to practice
- Evidence in IOM report
- Preceptorships and residency programs
- Employment opportunities for new graduates
- Licensed practical nurses to registered nurses role
- Other states licensing graduates from programs without clinical hours
- Basis and rationale for NLN accreditation for programs with alternative models
- Possibility of provisional licensure
- Current regulation regarding endorsement applications

**RECOMMENDATIONS:** Following discussion, the Committee proposed the following recommendations to go to the Board of Nursing.

Recommendations Short Term; Licensure by Examination:

- Staff be directed to obtain information from NLN about accreditation standards and decisions related to pre-licensure clinical experiences and their application to non-traditional models of nursing education
- Select a group of Board staff and members to visit and observe the Excelsior College program
- Board seek authorization from the General Assembly in 2012 to issue provisional license for the purpose of gaining clinical experiences necessary for full licensure. The Committee further recommends seeking broad legislative

authority to allow for flexibility, specificity and future changes through regulations.

- Board award credit to licensed practical nurses applying for registered nursing licensure for certain clinical hours obtained during their licensed practical nursing education program
- Dr. Hahn report on the November 30 and December 1, 2010 IOM meeting to the Board at its January 2011 meeting
- The Board not initiate changes to licensure by endorsement until further study and possible legislative/regulatory changes to licensure by exam requirements

ADJOURNMENT:

The committee adjourned at 3:30 p.m.

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Jay P. Douglas, R.N., M.S.M., C.S.A.C.  
Executive Director